

**MINUTES
BOARD OF COUNTY COMMISSIONERS**

**VENICE COMMUNITY CENTER
326 S. NOKOMIS AVENUE, ROOM D
VENICE, FLORIDA**

1:00 p.m.

**JOINT MEETING
WITH VENICE CITY COUNCIL**

David R. Mills, Chair, District 2
Nora Patterson, Vice Chair, District 4
Paul H. Mercier, District 1
Shannon Staub, District 3
Jon Thaxton, District 5

Dean Calamaras, Mayor
Fred Hammett, Vice Mayor
John K. Moore, Council Member
Vicki Taylor, Council Member
Rick Tacy, Council Member
John Simmonds, Council Member
Bill Willson, Council Member

Also present were:

James Ley, County Administrator
Stephen DeMarsh, County Attorney
Paula Clintsman, Deputy Clerk
Leah Leu, Deputy Clerk

Martin Black, Venice City Manager
Robert Anderson, Venice City Attorney
Judy Gamel, Recording Secretary

1. Infrastructure Sales Tax Coordination

Following introductions, Venice City Manager Martin Black and County Administrator James Ley commented on the City's and County's initiative/discussions regarding the planning process relating to the Infrastructure Sales Tax coordination efforts.

Chair Mills suggested to identify projects, to involve the Oversight Committee to report back to the public on the funds expended, and to follow the process completed in 1997/1998. Venice City Mayor Dean Calamaras identified the City's projects as public safety, beach renourishment, and transportation. Commr. Staub suggested to involve the public/residents in the process to request/identify projects.

Venice City Manager Black advised that he would provide periodic updates on the process and County Administrator Ley noted the success of the prior sales tax referendum.

(1:08:01)

2. Parks and Recreation

A. Level of Service (LOS)

Community Services Parks and Recreation General Manager John McCarthy noted the series of approved Interlocal Agreements and Amendments with the City of Venice regarding park facilities, noted the new facilities in the area, and discussed the improvements, responsibilities, and maintenance needs.

Discussions were held with Mr. McCarthy and Venice City Manager Martin Black on the following topics/issues:

2. Parks and Recreation - Continued**A. Level of Service (LOS) - Continued**

- Interlocal Agreement/Venetian Waterway Park/exclusion of the Trail/maintenance/multiple owners/suggestion for a separate agreement/request for City and County Staff to define/determine responsibilities, without objection
- Croquet Court/Club/partnership to fund and maintain/Contract terms relating to renewals/suggestion for an addendum to the Interlocal Agreement
- request for increased inspections, without objection
- calls regarding "people friendly"/"user friendly" Staff/suggestion for further communication.

(1:19:35)

3. Annexations**A. Status of County consideration of the Caspersen Beach Annexation**

Venice City Manager Martin Black commented on the City/County policy variations and components/impacts relating to the annexation of Caspersen Beach. Venice City Manager Black suggested contractual mechanisms/Interlocal Agreements for County rules and regulations to apply to parks and advised of the City's limitations/economic issues to expand (sewer) service to the beach areas south of Caspersen Beach and suggested an agreement to provide assurance relating to prohibition of future annexations.

Discussions were held with Venice City Manager Black and County Administrator James Ley on the following topics/issues:

- law enforcement needs/criminal activity/public safety/suggestion to explore avenues to annex Caspersen Beach into the City of Venice
- agreement by the City of Venice to apply County regulations to parks
- submittal of a document dated January 1, 2004, through April 5, 2006, on the Statistics for Criminal Activity and Calls for Service in the Beach area
- water and sewer/needs/capacity/growth in the area
- roadway/transportation concerns due to annexations/City versus County responsibility
- suggestion for sidewalks/walkway at the time of water/sewer installation/agreement by the County for water and sewer/utility system installation
- City of Venice's offer to prohibit future annexations/suggestion for a report from City and County Staff on the benefits, public safety, crime, utilities, and future annexations

Commr. Thaxton moved to direct Staff to prepare an annexation matrix analysis for the Caspersen Beach Park into the City of Venice. The motion was seconded by Commr. Patterson. Following comments, Commr. Patterson moved to amend the motion for Staff direction to include with the annexation issue, a discussion with the City of Venice Staff regarding all roads that are not County designated roads in previously annexed parcels. The motion was seconded by Commr. Staub. Following individual comments, Commr. Staub moved to table the motion. The motion was seconded by Commr. Patterson. Following discussion, the motion carried by a 4-1 vote, with Chair Mills voting "No."

(1:48:55)

3. Annexations - Continued**B. Status of enclave annexations/responsibility for adjacent roads**

Venice City Manager Martin Black commented on Staff's identification of the roadways (local streets) and maintenance responsibility for adjacent roads and noted the City's consideration to assume responsibility. Discussions were held with Venice City Manager Black regarding the following topics/issues:

- City Staff review of identifying local roads for City responsibility/willingness to explore/roads that do not meet City standards/County versus City responsibility
- number of City versus County maintained roadways/separate the Caspersen Beach annexation matter and the road maintenance matter

Council Member Tacy moved to direct City Staff to work with County Staff to review options/examine opportunities to turn over local roads to City control and other roads appropriate for the County to assume maintenance responsibility, to review options for maintenance at the time of turn over, to explore all alternatives, and to report back within six months. Council Member Moore seconded the motion. Following comments and clarification of the motion for a comprehensive review of the matter, the motion carried by a 6-1 vote, with Council Member Hammett voting "No."

Following comments by Venice City Manager Black, Commr. Staub moved to direct County Staff to work with City Staff and to report back on the City of Venice assuming ownership of the annexed areas where the roads were left in County ownership and County roads located in the City of Venice that are "piece-mealed" will be reviewed for the County to assume the gaps in the roads that are already County roads, and to be brought back within a six month time frame. The motion was seconded by Commr. Thaxton. Following comments, the motion carried by a 5-0 vote.

(2:06:25)

A. Status of County consideration of the Caspersen Beach Annexation - Continued

Commr. Staub moved to remove the motion from the table. The motion, seconded by Commr. Mercier, carried by a 5-0 vote. Following comments, Chair Mills ruled the amendment to the motion out of order pertaining to direction for Staff discussion with the City of Venice regarding all roads that are not County designated roads in previously annexed parcels. Following individual comments and a time frame for receipt of the report, the motion to direct Staff to prepare an annexation matrix analysis for Caspersen Beach carried without objection. Commr. Staub moved to amend the motion to bring the annexation matrix analysis for the Caspersen Beach report back in four months. Commr. Patterson seconded the motion. Following comments, the amendment to the motion, carried by a 5-0 vote.

(2:13:13)

4. Transportation**A. County schedule for transportation improvements in the Venice vicinity**

Public Works Executive Director Jim Harriott reviewed the schedule for transportation improvements in the Venice vicinity. Discussions were held with Mr. Harriott, Venice City Manager Martin Black, and County Administrator James Ley on the following topics/issues:

4. Transportation - Continued**A. County schedule for transportation improvements in the Venice vicinity - Continued**

- status of the Auburn Road Intersection Project/completion date
 - the Pinebrook Road Extension Project/95 percent complete/completion date
 - the Border Road Improvements Project/April 2006 completion date
 - Jacaranda Boulevard/status/input from the City of Venice and Developer relating to the alignment
 - the Center Road Intersection Project (Jacaranda Boulevard to River Road) and the Venice Avenue to Jacaranda Boulevard Intersection Project/status of completion date
 - Laurel Road and Knights Trail/design completion/summer of 2006
 - Pinebrook Road/developer constructed project/impact fee reimbursement/method of construction/status of the traffic signalization installation/four to six week completion date/County and City impact fee allocation/60/40 versus 50/50 split
 - Venice Avenue north on Pinebrook Road (south end)/community preference for a four lane roadway/development in the area
 - Pinebrook Road/Staff to investigate the shared project/cost/split on the widening of Pinebrook Road from Hatchett Creek Boulevard south to Center Road/inquiry on the process relating to the allocation of the 60/40 fee split
- Commr. Staub requested County Staff to report on the matter, without objection/background on the split/formalize by an agreement/County road
- Pinebrook Road (Edmondson Road to Venice Avenue)/Honore Avenue/County Staff to provide a report to the City of Venice on Honore Avenue, without objection/history of Pinebrook Road funding/shift of funds.

(2:45:34)

B. North Venice Conceptual Transportation Plan

Venice City Manager Martin Black gave an overview on the status of the North Venice Conceptual Transportation Plan. Discussions were held with County Administrator James Ley and Venice City Manager Martin Black on the following topics/issues:

- aerial map/development/roadway improvements since 2000/future annexations/demands on the Capital Improvement Program/contribution from Developers within the annexed areas/no requirement for Developers to fund by the City of Venice/contribution to the road program outside the annexed areas
- suggestion for Joint Planning Agreements (JPA)/specifics/details of infrastructure planning and obligations for the City, County, and Developers
- progress of JPA/meetings.

RECESS: 3:07 p.m. - 3:17 p.m.

C. Venice Avenue Bridge appearance

Public Works Executive Director Jim Harriott noted the completion date for the Venice Avenue Bridge, noted the submittal of the Joint Participation Agreement (JPA) for the cost of the Class V Finish to the City of Venice for review, explained the maintenance of the Finish, and noted the status and completion date for the Pedestrian Access Facilities. Discussions were held with Mr. Harriott, Public Works Road and Bridge Engineering Section Supervisor Thai Tran, and Venice City Manager Martin Black on the following topics/issues:

4. Transportation - Continued**C. Venice Avenue Bridge appearance - Continued**

- split/shared cost to maintain/assume maintenance
- weed/railing installation
- explanation of standard versus enhanced finish/50/50 split/future maintenance split/anticipated time frame for a major renovation (redo)
- FDOT (Florida Department of Transportation) involvement in the process.

Following clarification of the terms of the Agreement, a motion was made by Council Member Willson to proceed with an amendment to the Agreement for the County to provide day to day, minor maintenance and to participate 50/50 for the cost share for the initial and future renovation (redo) of the Class V Finish for the Venice Bridge. The motion, seconded by Council Member Tacy, carried by a 7-0 vote.

Commr. Patterson moved to proceed with an amendment to the Agreement for the County to do day to day, minor maintenance and to participate 50/50 for the cost share of the initial and future renovation (redo) of the Class V Finish for the Venice Bridge. The motion, seconded by Commr. Staub, carried by a 5-0 vote.

Commr. Patterson commented on the need for bus shelters/benches in Venice and requested that the City review the matter (architectural standards and "tie down" of benches). Following comments, Venice City Mayor Calamaras noted agreement to revisit the matter, without objection.

(3:35:28)

5. Joint Planning Foundation**A. Approval of U.S. 41 Bypass Joint Participation Agreement (JPA)**

Planning and Development Services Executive Director Rob Lewis and Assistant Venice City Manager Mary Holcombe commented on the status and future JPA for the U.S. 41 Bypass Study.

A motion was made by Council Member Moore to approve the Contract (No. 2006-240), a JPA, with the County regarding the U.S. 41 Bypass Study. The motion, seconded by Council Member Tacy, carried by a 7-0 vote.

Following comments regarding the distribution/utilization of the surplus funds of the State Budget, Commr. Staub moved to approve Contract No. 2006-240, a JPA, with the City of Venice regarding the U.S. 41 Bypass Study. The motion, seconded by Commr. Patterson, carried by a 5-0 vote.

Commr. Patterson suggested that the City of Venice send a Resolution to the Legislative Delegation for consideration of the surplus dollars for utilization to address schools, transportation, and affordable housing issues.

(3:40:21)

B. Overview of City policy and annexation philosophy

Venice City Manager Martin Black provided an overview of the Venice City Policy, annexation philosophy, and pre-annexation agreements/requirements. Discussions were held with Venice City Manager Black on the plans for annexation of Knights Trail Park South (Rustic Road area), future annexation opportunities (target area north of Laurel Road and west of Interstate 75), and future and existing County and City cooperative/joint relationships/projects.

(4:06:20)

5. Joint Planning Foundation - Continued**C. Overview of County plan for areas surrounding the City of Venice**

Planning and Development Services Planning Director Anne McClung provided an overview of the County's Future Land Use Plan for the areas surrounding the City of Venice. Discussions were held with Ms. McClung and Venice City Manager Martin Black regarding the Venice Avenue Corridor Plan ("block" planning) and an invitation for City input on the process and City encouragement for County to review/discuss with the City interconnecting to the greenway and the waterway area west of Jacaranda Boulevard.

Discussion ensued regarding planned development for Smart Growth principles through the Sarasota 2050 Resource Management Area (RMA) Comprehensive Plan relating to interconnectivity and buffers/landscaping for new development and guidelines/stipulations for walls. Venice City Manager Black requested and Ms. McClung noted to provide the information on the status of the design process of the enclave project (north side).

(4:20:02)

6. Intergovernmental Relations**A. Expression of interest regarding improved communications**

Discussions were held on the following topics/issues:

- Chair Mills noted a news article relating to Venice City Mayor Calamaras' move to Georgia
- Commr. Staub suggested to communicate by requesting County/City Staff to attend City and County Planning/Board meetings when requested
- media news articles
- scheduling additional meetings.

7. OTHER BUSINESS**A. BUDGETS**

Venice City Council Member Tacy suggested to extend the one cent sales tax to 20 years to address transportation needs. County Attorney Stephen DeMarsh noted the Statutory requirements and County Administrator James Ley noted that the issue will occur in future discussions. Commr. Staub suggested to present the matter to the public for comment.

MEETING ADJOURNED: 4:31 p.m.